



**NATIONAL RIFLE ASSOCIATION OF AMERICA’S  
COMPLAINT AND JURY DEMAND**

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3 Plaintiff, the National Rifle Association of America (the “NRA”) files this Complaint and  
4 Jury Demand (“Complaint”) against Defendants City and County of San Francisco (“San  
5 Francisco”) and San Francisco Supervisors Vallie Brown (“Brown”), both individually and in her  
6 official capacity; Sandra Lee Fewer (“Fewer”), both individually and in her official capacity; Matt  
7 Haney (“Haney”), both individually and in his official capacity; Rafael Mandelman  
8 (“Mandelman”), both individually and in his official capacity; Gordon Mar (“Mar”), both  
9 individually and in his official capacity; Aaron Peskin (“Peskin”), both individually and in his  
10 official capacity; Hillary Ronen (“Ronen”), both individually and in her official capacity; Ahsha  
11 Safai (“Safai”), both individually and in his official capacity; Catherine Stefani (“Stefani”), both  
12 individually and in her official capacity; Shamann Walton (“Walton”), both individually and in his  
13 official capacity; and Norman Yee (“Yee”), both individually and in his official capacity  
14 (collectively, “Defendants”), upon personal knowledge of its own actions, and upon information  
15 and belief as to all other matters, as follows:  
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**I.**

**PRELIMINARY STATEMENT**

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20 “If there is any fixed star in our constitutional constellation, it is that no official, high or  
21 petty, can prescribe what shall be orthodox in . . . matters of opinion.”<sup>1</sup> Put simply, the government  
22 cannot discriminate against citizens based on the viewpoint of their political speech. When this  
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<sup>1</sup> *W. Va. St. Bd. Of Educ. v. Barnette*, 319 U.S. 624, 642 (1943).

1 principle is followed, the United States is a beacon to lovers of freedom around the world<sup>2</sup>—to  
2 those who fear sham prosecutions, blacklisting, or worse at the hands of authoritarian regimes.  
3 When this principle is infringed, all Americans should rise to defend it.

4 On September 3, 2019, the San Francisco Board of Supervisors unanimously adopted a  
5 new government policy: blacklist anyone linked to the NRA. Specifically, Resolution No. 190841  
6 (the “Resolution”) calls for government officials to “assess the financial and contractual  
7 relationships our vendors and contractors have with [the NRA],” and to “take every reasonable  
8 step to limit those entities who do business with the City and County of San Francisco from doing  
9 business with [the NRA].”<sup>3</sup> The Resolution states outright that it targets the NRA’s political  
10 speech, asserting that the NRA’s “extremist positions” and objectionable pro-gun “advocacy”  
11 make it a “domestic terrorist organization.”<sup>4</sup> Although obviously unconstitutional, the Resolution  
12 is far from original. New York Governor Andrew Cuomo, and city councilmembers in Los  
13 Angeles, made similar unlawful efforts to coerce businesses to cut ties with the NRA; similarly,  
14 New York Attorney General Letitia James campaigned on the falsehood that the NRA is a  
15 “terrorist organization.”<sup>5</sup> Courts have sustained First Amendment claims in both Los Angeles and  
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20 <sup>2</sup> See, e.g., Owen Franks, *Hong Kong Protesters Wave U.S. Flags, Urge Trump to Take*  
21 *Action*, BLOOMBERG (Aug. 31, 2019, 4:53 AM), <https://www.bloomberg.com/news/articles/2019-08-31/hong-kong-protesters-wave-u-s-flags-urge-trump-to-take-action>

22 <sup>3</sup> Resolution No. 190841 (September 3, 2019), reprinted at  
23 [https://sfgov.legistar.com/View.ashx?M=F&ID=7568748&GUID=DF64490F-D8BC-4BF7-](https://sfgov.legistar.com/View.ashx?M=F&ID=7568748&GUID=DF64490F-D8BC-4BF7-A43D-287F02BECCCA)  
A43D-287F02BECCCA, at 3.

24 <sup>4</sup> Resolution at 2-3.

25 <sup>5</sup> Teddy Grant, *Letitia ‘Tish’ James on Becoming New York’s Next Attorney General*,  
26 EBONY (Oct. 31, 2018), [https://www.ebony.com/news/letitia-tish-james-on-becoming-new-yorks-](https://www.ebony.com/news/letitia-tish-james-on-becoming-new-yorks-next-attorney-general/)  
next-attorney-general/  
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1 New York.<sup>6</sup> Regrettably, this Court, too, must step in to instruct elected officials that freedom of  
2 speech means you cannot silence or punish those with whom you disagree.

3 The NRA's nearly five million members include countless military veterans, first  
4 responders, and law enforcement officers who have risked everything to protect Americans from  
5 terrorism. Therefore, the Resolution's "terrorist" designation is a frivolous insult—but San  
6 Francisco's actions pose a nonfrivolous constitutional threat. In the face of recent, similar  
7 blacklisting schemes, financial institutions have expressed reluctance to provide bank accounts for  
8 disfavored political groups,<sup>7</sup> and city contractors fear losing their livelihoods if they support or  
9 even work with the NRA.<sup>8</sup> Where, as here, the government's conduct would "chill a person of  
10 ordinary firmness"<sup>9</sup> from continuing to engage in protected speech or association, the First  
11 Amendment mandates swift relief.  
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13 Unless vetoed by Mayor Breed, the Resolution will take imminent effect by operation of  
14 law.<sup>10</sup> The NRA cannot stand by and allow that to happen. Nor should this Court.  
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18 <sup>6</sup> *National Rifle Association v. City of Los Angeles*, Case No. 2:19-cv-03212-SVW-GJS  
19 (C.D. Cal.); *National Rifle Association of America v. Andrew Cuomo*, Case No. 1:18-cv-00566-  
TJM-CFH (N.D.N.Y.).

20 <sup>7</sup> Neil Haggerty, *Gun issue is a lose-lose for banks (whatever their stance)*, AMERICAN  
21 BANKER (Apr. 26, 2018, 1:11 PM), <https://www.americanbanker.com/news/gun-issue-is-a-lose-lose-for-banks-whatever-their-stance>  
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23 <sup>8</sup> See Complaint in *National Rifle Association v. City of Los Angeles*, Case No. 2:19-cv-  
03212-SVW-GJS (C.D. Cal. Apr. 24, 2019) (ECF No. 1), ¶¶ 6-7.

24 <sup>9</sup> See, e.g., *Arizona Students' Ass'n v. Arizona Bd. of Regents*, 824 F.3d 858, 867 (9th Cir.  
25 2016).

26 <sup>10</sup> San Francisco Board of Supervisors Rules of Order 2.14-2.16, effective April 2, 2019  
27 (Mayor has ten days to sign, not sign or veto legislation; if not signed, resolution takes effect after  
28 ten days).

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**II.**

**PARTIES**

1. Plaintiff NRA is a nonprofit corporation organized under the laws of the State of New York with its principal place of business in Fairfax, Virginia. The NRA is America’s leading provider of gun-safety and marksmanship education for civilians and law enforcement. It is also the foremost defender of the Second Amendment to the United States Constitution. The NRA has nearly five million members, and its programs reach millions more. The NRA was founded in 1871 in New York on the principle that individual rights are best safeguarded by the guarantee embedded in the Second Amendment, and the NRA today exercises protected First Amendment rights to advocate for continuation of the Second Amendment guarantees.

2. Defendant San Francisco is a municipal corporation existing under the laws of the State of California, and is both a City and a County under the Constitution of the State of California with the capacity to sue and be sued. Its legislative body the Board of Supervisors unanimously passed the Resolution on September 3, 2019. Its principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, San Francisco, California 94102.

3. Defendant Brown is a Supervisor, representing District 5 on the Board of Supervisors and, at all times relevant to the Complaint, was acting under color of state law. Her principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, California 94102. Brown is sued in her individual and official capacities.

4. Defendant Fewer is a Supervisor, representing District 1 on the Board of Supervisors and, at all times relevant to the Complaint, was acting under color of state law. Her principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, California 94102. Fewer is sued in her individual and official capacities.

1           5.       Defendant Haney is a Supervisor, representing District 6 on the Board of  
2 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. His  
3 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
4 San Francisco, California 94102. Haney is sued in his individual and official capacities.

5           6.       Defendant Mandelman is a Supervisor, representing District 8 on the Board of  
6 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. His  
7 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
8 San Francisco, California 94102. Mandelman is sued in his individual and official capacities.

9           7.       Defendant Mar is a Supervisor, representing District 4 on the Board of Supervisors  
10 and, at all times relevant to the Complaint, was acting under color of state law. His principal place  
11 of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco,  
12 California 94102. Mar is sued in his individual and official capacities.

13           8.       Defendant Peskin is a Supervisor, representing District 3 on the Board of  
14 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. His  
15 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
16 San Francisco, California 94102. Peskin is sued in his individual and official capacities.

17           9.       Defendant Ronen is a Supervisor, representing District 9 on the Board of  
18 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. Her  
19 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
20 San Francisco, California 94102. Ronen is sued in her individual and official capacities.

21           10.      Defendant Safai is a Supervisor, representing District 11 on the Board of  
22 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. His  
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1 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
2 San Francisco, California 94102. Safai is sued in his individual and official capacities.

3 11. Defendant Stefani is a Supervisor, representing District 2 on the Board of  
4 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. Stefani  
5 introduced the Resolution on July 30, 2019. Her principal place of business is San Francisco City  
6 Hall, 1 Dr. Carlton B. Goodlett Place, Room 244, San Francisco, California 94102. Stefani is sued  
7 in her individual and official capacities.  
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9 12. Defendant Walton is a Supervisor, representing District 10 on the Board of  
10 Supervisors and, at all times relevant to the Complaint, was acting under color of state law. His  
11 principal place of business is San Francisco City Hall, 1 Dr. Carlton B. Goodlett Place, Room 244,  
12 San Francisco, California 94102. Walton is sued in his individual and official capacities.  
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14 13. Defendant Yee is a Supervisor, representing District 7 on the Board of Supervisors,  
15 serves as President of the Board of Supervisors, and, at all times relevant to the Complaint, was  
16 acting under color of state law. His principal place of business is San Francisco City Hall, 1 Dr.  
17 Carlton B. Goodlett Place, Room 244, San Francisco, California 94102. Yee is sued in his  
18 individual and official capacities.  
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### 20 III.

#### 21 JURISDICTION AND VENUE

22 14. Pursuant to 28 U.S.C. § 1331, the Court has subject matter jurisdiction over the  
23 claims asserted in this action because this action involves claims based on the First and Fourteenth  
24 Amendments to the United States Constitution (U.S. Const. amend. I, XIV) and 42 U.S.C. § 1983,  
25 and because the action seeks to prevent municipal officials from interfering with federal rights.  
26 Jurisdiction is also conferred on this Court by 28 U.S.C. § 1343(a)(3) because this action is brought  
27 to redress deprivations under color of state law of rights, privileges, and immunities secured by  
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1 the United States Constitution. This Court has authority to render declaratory judgments and to  
2 issue permanent injunctive relief under 28 U.S.C. §§ 2201 and 2202.

3 15. Pursuant to 28 U.S.C. § 1391(b), venue is properly vested in this Court because the  
4 Defendants are located within the Northern District of California, and a substantial part of the  
5 events giving rise to the claim occurred in this judicial district.

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7 16. There is a present and actual controversy between the parties.

8 17. The relief requested is authorized pursuant to 28 U.S.C. § 1343(a)(4) (recovery of  
9 damages or equitable relief or any other such relief for the protection of civil rights), 28 U.S.C. §  
10 1651(a) (injunctive relief), 28 U.S.C. §§ 2201 and 2202 (declaratory and other appropriate relief),  
11 42 U.S.C. § 1983 (deprivation of rights, privileges, and immunities secured by the Constitution),  
12 and 42 U.S.C. § 1988 (awards of attorneys' fees and costs).

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14 **IV.**

15 **STATEMENT OF RELEVANT FACTS**

16 **A. The NRA: History Of Dedicated Support For Gun Safety And A Commitment To**  
17 **Core Political Speech.**

18 18. After the Civil War, two Union Army officers created a private association to  
19 promote marksmanship among the citizenry. The officers believed that the war would have ended  
20 significantly sooner if the northern troops had been able to shoot as well as the Confederate  
21 soldiers. They obtained a charter from the State of New York in November of 1871; thereafter, the  
22 National Rifle Association built a proud legacy in the State of New York and throughout the United  
23 States.

24 19. The NRA has a rich history of providing instruction on firearm safety, as well as  
25 engaging in pro-Second Amendment advocacy that benefits not only the NRA's nearly five million  
26 members, but all United States residents. Every year, the NRA provides firearm safety training  
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1 programs, competitive shooting events, hunting programs, youth and women’s programs, and  
2 informative membership updates. The NRA trains tens of thousands of certified gun safety  
3 instructors in all types of disciplines and works with many law enforcement organizations across  
4 the country. The NRA is a strong voice for those who choose to lawfully own, possess and use a  
5 firearm, and it diligently works to protect those rights guaranteed by the Second Amendment  
6 through advocacy protected by the First Amendment.  
7

8 20. First among the “Purposes and Objectives” contained in the NRA’s bylaws is “[t]o  
9 protect and defend the Constitution of the United States.” Accordingly, political speech is a major  
10 purpose of the NRA. The NRA engages in extensive legislative and educational advocacy to  
11 promote its purposes, as well as to vindicate the rights of its members and all Americans.  
12

13 21. The NRA spends tens of millions of dollars annually distributing pamphlets, fact  
14 sheets, articles, electronic materials, and other literature to advocate for its views on the Second  
15 Amendment and to assist NRA members engaging in national, state, and local firearm dialogue.  
16 The NRA’s direct mail, television, radio, and digital communications seek to educate the public  
17 about issues bearing on the Second Amendment, defend the NRA and its members against political  
18 and media attacks, and galvanize participation in the political process by NRA members and  
19 supporters.  
20

21 22. To its critics, the NRA is best known as a “superlobby – one of the largest and most  
22 truly conservative lobbying organizations in the country,” able to mobilize its millions of members  
23 in concerted efforts to protect the Second Amendment rights of all Americans.<sup>11</sup> Of course, the  
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25 <sup>11</sup> Christina Robb, *HANDGUNS AND THE AMERICAN PSYCHE THE ATTEMPTED*  
26 *ASSASSINATION OF A PRESIDENT BRINGS THE ISSUE INTO SHARP FOCUS ONCE AGAIN.*  
27 *HANDGUNS – WHAT DO THEY MEAN TO AMERICANS? TO THE NRA, THEY ARE A SYMBOL*  
28 *OF FREEDOM; TO THOSE FRIGHTENED OF CRIME, THEY REPRESENT SAFETY – EVEN*

1 NRA’s letter-writing campaigns, peaceable public gatherings, and other grassroots “lobbying”  
 2 activities constitute precisely the type of political speech which rests “[a]t the core of the First  
 3 Amendment.”<sup>12</sup>

4 **B. The Resolution Unabashedly Targets the NRA’s Political Speech, and Reflects An**  
 5 **Undisguised Political Vendetta.**

6 23. The Resolution was authored by Stefani, whose public presence centers around  
 7 anti-Second Amendment advocacy.<sup>13</sup> Such advocacy is Stefani’s constitutional right—but just as  
 8 the Constitution entitles her to criticize and debate the NRA, it forbids her from wielding the  
 9 powers of her office to suppress or retaliate against the NRA’s exercise of its First Amendment  
 10 rights.

11  
 12 24. On July 30, 2019, Stefani introduced to the Board of Supervisors the Resolution,  
 13 titled “Resolution declaring that the National Rifle Association is a domestic terrorist organization  
 14 and urging other cities, states, and the federal government to do the same.”

15 25. The Resolution does not try to hide its animus toward the NRA’s political speech,  
 16 nor its animating purpose: to remove the NRA from the gun control debate. For example, the  
 17 Resolution bemoans that the NRA “musters its considerable . . . organizational strength to promote  
 18 gun ownership,” cites “the National Rifle Association’s influence” in enabling access to firearms,  
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 21 *IF THE OWNER DOESN’T KNOW HOW TO USE THEM; TO GUN CONTROL ADVOCATES,*  
 22 *THEY ARE SYMBOLS OF ULTIMATE EVIL.*, BOSTON GLOBE, 1981 WLNR 68847 (June 7,  
 1981).

23 <sup>12</sup> See *Brown v. Hartlage*, 456 U.S. 45, 52 (1982).

24 <sup>13</sup> For example, Stefani’s website describes her as “a City Hall veteran, gun violence  
 25 prevention activist and former prosecutor,” and notes that she serves as a “spokesperson” for  
 26 multiple anti-gun advocacy groups whose raison d’être is to oppose the NRA. See  
 27 <https://sfbos.org/supervisor-stefani-district-2>. Stefani appears to maintain an active Twitter feed,  
 which rarely discusses the broader welfare of the City of San Francisco but contains copious  
 28 invective against the NRA and gun owners See <https://twitter.com/supstefani?lang=en&lang=en>.

1 and singles out the NRA’s “advocacy” as the direct cause of “arm[ing] those individuals who  
2 would and have committed acts of terrorism.”

3 26. The Resolution then “declare[s] the National Rifle Association a domestic terrorist  
4 organization.” The Resolution also commits San Francisco’s government to make a list of the  
5 vendors and contractors to the government who have relationships with the NRA, and further to  
6 deny business to those vendors and contractors unless they cease their relationships with the NRA.  
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8 27. On September 3, 2019, Defendant Board of Supervisors unanimously approved the  
9 Resolution. During the proceedings that led to the vote, Stefani was quoted as saying “It is time to  
10 rid this country of the NRA.”<sup>14</sup> In an interview after the vote, Stefani singled out the NRA as “the  
11 only organization that is really continuing to stand in the way of reform.”<sup>15</sup> The dangers of  
12 “rid[ding] this country of” a disfavored political opponent are obvious.  
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14 28. Pursuant to Rules 2.14-2.16 of the Rules of Order of the San Francisco Board of  
15 Supervisors, Mayor Breed has ten days to sign, not sign or veto the Resolution. Unless vetoed, the  
16 Resolution will take effect immediately upon approval by Mayor Breed, or at the latest, 10 days  
17 after it was delivered to her.

18 **C. Despite Public Outcry, Defendants Stay the Course—Giving Rise to Reasonably**  
19 **Expected Chilling Effects.**

20 29. Third-party commentators immediately raised concerns about the First Amendment  
21 implications of Defendants’ actions. For example, on September 5, 2019, just two days after the  
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23 <sup>14</sup> See Matt Bigler, *NRA Declared Terrorist Organization By SF Politicians*, KCBS RADIO  
24 (Sept. 4, 2019, 10:04 AM), <https://kcbsradio.radio.com/blogs/matt-bigler/nra-declared-domestic-terror-organization-sf-politicians>

25 <sup>15</sup> See Tim Dickinson, *We Talked to the Lawmaker Behind San Francisco’s Branding of*  
26 *the NRA as a ‘Terrorist Organization.’ She’s Not Backing Down*, ROLLING STONE (Sept. 5, 2019,  
27 5:36 PM), <https://www.rollingstone.com/politics/politics-news/lawmaker-san-francisco-nra-terrorist-organization-880727/>

1 passage of the Resolution, newspapers that are routinely critical of the NRA published opinion  
2 pieces condemning the Resolution. The Washington Post ran a piece written by one of its  
3 columnists, Henry Olsen. Olsen exposed the weakness in the claim that the NRA was a terrorist  
4 organization: “The NRA . . . does not advocate, fund or support violence, nor does it try to create  
5 a ‘climate of fear’ to advance its policies. It does support an expansive view of gun rights, but that  
6 is not a terrorist act – unless political disagreement is now a criminal offense.” Olsen understood  
7 the Resolution’s inappropriate terrorist designation was directly tied to the NRA’s advocacy  
8 involving “Constitutionally protected speech supporting the private ownership of guns.” Lastly,  
9 Olsen recognized the McCarthyist elements of the Resolution: “It closes the noose around NRA  
10 members’ necks by stating that the NRA ‘promote[s] gun ownership and incite[s] gun owners to  
11 acts of violence. Congratulations, average NRA member: Your \$30 one-year membership makes  
12 you a terrorist.”<sup>16</sup>

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15 30. The senior editorial writer of the Los Angeles Times, Michael McGough, began his  
16 September 5, 2019 opinion piece by arguing the NRA “richly deserves criticism for its role in  
17 preventing the enactment of sensible gun-control legislation.” But McGough had no difficulty  
18 denouncing the Resolution as “irresponsible for several reasons.” Among them was the  
19 Resolution’s intent “to blacklist contractors who deal with the NRA” that he astutely noted was  
20 “problematic from a 1<sup>st</sup> Amendment perspective.”<sup>17</sup>

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23 <sup>16</sup> See Henry Olsen, *No, San Francisco. The NRA is not a ‘domestic terrorist organization.’*,  
24 WASHINGTON POST (Sept. 5, 2019), <https://www.washingtonpost.com/opinions/2019/09/05/no-san-francisco-nra-is-not-domestic-terrorist-organization/>

25 <sup>17</sup> See Michael McGough, *The NRA is many things, but it’s not a terrorist organization*,  
26 LOS ANGELES TIMES (Sept. 5, 2019, 3:58 PM), <https://www.latimes.com/opinion/story/2019-09-05/nra-influence-san-francisco-terrorist-organization>

1           31. And Jonathan Turley, a public interest law professor at George Washington  
2 University, writing in the Hill on September 5, 2019, bluntly stated that the Resolution “sets the  
3 power of a government against a set of citizens solely on the basis of their politics. This is called  
4 ‘viewpoint discrimination’ in First Amendment law and is unconstitutional.”<sup>18</sup>

5           32. The NRA’s fringe detractors, meanwhile, are gleeful about the Resolution,  
6 predicting that both the NRA and its individual supporters will “come under much closer scrutiny”  
7 by the San Francisco government in the Resolution’s wake. Citing the Resolution, one website  
8 proceeded to publish the names and home addresses of private persons who had donated to the  
9 NRA, branding them “responsible for all the mass killings that are taking place” in the United  
10 States.  
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12           33. Defendants are intent on targeting the NRA for its advocacy, chilling the NRA’s  
13 and its members’ rights of free speech and association under the First Amendment, all with an eye  
14 to silence the NRA from the debate on Second Amendment rights.  
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16           34. Moreover, the Resolution, both on its face, and as applied or threatened to be  
17 applied, violates the NRA’s and its members’ freedom of association by forcing them to publicly  
18 disclose affiliations that are disfavored by some, and which have no relation whatsoever to the  
19 ability of a vendor or contractor to perform requested services or provide requested goods under a  
20 government contract.  
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22           35. The Resolution specifies the NRA’s public advocacy as an obstacle to gun control,  
23 and aims to diminish the NRA’s “organizational strength” in order to stifle that advocacy.  
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26           <sup>18</sup> See Jonathan Turley, *The NRA as a terrorist organization? San Francisco took one step*  
27 *too far*, THE HILL (Sept. 5, 2019, 12:30 PM), <https://thehill.com/opinion/civil-rights/460090-the-nra-as-a-terrorist-organization-san-francisco-took-one-step-too-far>  
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1           41.     The First Amendment, which applies to Defendants by operation of the Fourteenth  
2 Amendment, secures the NRA’s right to free speech, including its right to express its viewpoints  
3 and political beliefs regarding the constitutionally protected right to keep and bear arms.

4           42.     The NRA has a longstanding history of political advocacy advancing the Second  
5 Amendment rights of all Americans. Although Stefani and the other Defendants disagree with and  
6 oppose the NRA’s political views, the NRA’s freedom to express its views with respect to the gun-  
7 control debate is a fundamental right protected by the First Amendment.

8           43.     Defendants have authority over government contracts in the City and County of  
9 San Francisco.

10           44.     Defendants’ actions—including but not limited to the passage of the Resolution—  
11 established a “system of informal censorship” designed to suppress the NRA’s speech.<sup>19</sup>

12           45.     Defendants’ actions were for the purpose of suppressing the NRA’s pro-Second  
13 Amendment viewpoint. Defendants undertook such unlawful conduct with the intent to obstruct,  
14 chill, deter, and retaliate against the NRA’s core political speech.

15           46.     Defendants’ unlawful exhortations to government contractors to disclose their  
16 memberships and other relationships with the NRA, and to cease those relationships with the NRA  
17 constitute a concerted effort to deprive the NRA and its members and supporters of their freedom  
18 of speech and association by threatening the loss of government contracts, and the concomitant  
19 impact on the NRA’s survival and its ability to disseminate its message. Far from protected  
20 government speech, Defendants’ actions constitute a “threat[] to employ coercive state power”  
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26           <sup>19</sup> *Bantam Books, Inc. v. Sullivan*, 372 U.S. 58, 71 (1963).

1 against NRA members and entities doing business with the NRA, and they are reasonably  
2 interpreted as such.<sup>20</sup>

3 47. Defendants, through social media, interviews, on the record comments and  
4 elsewhere, have disparaged the NRA, its members and supporters, and have expressed their  
5 antipathy for the NRA, its members and supporters for the sole reason that they disagree with the  
6 NRA's strong Second Amendment advocacy.  
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8 48. Defendants' unlawful and intentional actions are not justified by a substantial or  
9 compelling government interest and are not narrowly tailored to serve any such interest.

10 49. Defendants' intentional actions have resulted and will result in significant damages  
11 to the NRA and its members and supporters, including but not limited to deprivation of  
12 constitutional rights, reputational harm, and loss of revenues.  
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14 50. The NRA is also entitled to an award of attorneys' fees and costs pursuant to 42  
15 U.S.C. § 1988.

16 51. In addition to the above-described damages, absent an injunction against  
17 Defendants, the NRA, its members and supporters will suffer irrecoverable loss and irreparable  
18 harm if the members and supporters are unable to obtain government contracts because of their  
19 constitutionally-protected rights, or if the NRA is deprived of vendor, contractor, member or donor  
20 relationships when persons intimidated by the Resolution sever their NRA ties. Accordingly, the  
21 NRA seeks an order preliminarily and permanently enjoining Defendants—including their  
22 officers, agents, servants, employees, and all persons in active concert or participation with them  
23 who receive actual notice of the injunction— from any enforcement of, or from taking any official  
24 action pursuant to, the Resolution.  
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27 <sup>20</sup> *Okwedy v. Molinari*, 333 F.3d 339, 342 (2d Cir. 2003).



1 **B. Count Two: Violation Of The NRA's First And Fourteenth**  
2 **Amendment Rights Under 42 U.S.C. § 1983 By**  
3 **Retaliating Against The NRA Based On Its Speech (As To All Defendants).**

4 52. The NRA repeats and re-alleges each and every allegation in the preceding  
5 paragraphs as though fully set forth herein.

6 53. The First Amendment, which applies to Defendants by operation of the Fourteenth  
7 Amendment, secures the NRA's and its members and supporters' right to free speech, including  
8 the right to express viewpoints and political beliefs regarding the constitutionally protected right  
9 to keep and bear arms.

10 54. The NRA has a longstanding history of political advocacy advancing the Second  
11 Amendment rights of all Americans. Although Stefani and the other Defendants disagree with and  
12 oppose the NRA's political views, the NRA's freedom to express its views with respect to the gun-  
13 control debate is a fundamental right protected by the First Amendment.

14 55. The NRA's members and supporters include individuals and businesses that  
15 presently have or may seek to obtain contracts with the City and County of San Francisco to  
16 provide goods or services. Under the Resolution, these members and supporters are required to  
17 disclose any membership or other relationship with the NRA and are compelled to choose between  
18 maintaining their relationships with the NRA and keeping or obtaining government contracts.

19 56. On its face, and as applied or threatened to be applied, the Resolution makes clear  
20 that one of its intentions is to remove the NRA from the public debate over gun control efforts by  
21 reducing the NRA's funding and ability to advocate for Second Amendment rights.

22 57. Defendants, through social media, interviews, on the record comments and  
23 elsewhere, have disparaged the NRA, its members and supporters, and have expressed their  
24 antipathy for the NRA, its members and supporters for the sole reason that they disagree with the  
25 NRA's strong Second Amendment advocacy.

1           58.     The Resolution is an unconstitutional abridgement on its face, and as applied or  
2 threatened to be applied, of the NRA’s and its members and supporters’ affirmative rights to  
3 freedom of speech under the First Amendment.

4           59.     The Resolution, on its face, and as applied or threatened to be applied, imposes an  
5 unconstitutional litmus test for government contractors and vendors requiring that they disclose  
6 information about their political beliefs and speech.

7           60.     The Resolution, on its face, and as applied or threatened to be applied, is a content-  
8 based and viewpoint-based restriction on speech.

9           61.     Defendants’ actions—including but not limited to the passage of the Resolution—  
10 were in response to and substantially caused by the NRA’s political speech regarding the right to  
11 keep and bear arms. Defendants’ actions were for the purpose of suppressing the NRA’s pro-  
12 Second Amendment viewpoint. Defendants undertook such unlawful conduct with the intent to  
13 obstruct, chill, deter, and retaliate against the NRA’s core political speech.

14           62.     Defendants had discretion in deciding whether and how to carry out their actions,  
15 including but not limited to the types of disclosures mandated from contractors and vendors,  
16 whether to introduce, pass and sign the Resolution, and the denial of government contracts based  
17 on relationships with the NRA. Defendants exercised this discretion to harm the NRA because of  
18 the NRA’s speech regarding the Second Amendment.

19           63.     Defendants’ unlawful and intentional actions are not justified by a substantial,  
20 compelling or legitimate government interest and are not narrowly tailored to serve any such  
21 interest.

22           64.     The designation of an advocacy group as a “terrorist organization,” coupled with a  
23 unanimous legislative vow to blacklist any and all supporters of the group who may seek  
24 interest.

1 government contracts, would certainly “chill a person of ordinary firmness” from continuing to  
2 engage in the targeted advocacy. The Resolution constitutes a true threat of retaliation against the  
3 NRA, and against its contractors and vendors, solely for the exercise of protected First Amendment  
4 rights of speech and association.

5  
6 65. By requiring contractors and vendors to disclose membership in or other  
7 relationships with the NRA as a precondition to being awarded a government contract, the  
8 Resolution would “chill a person of ordinary firmness” from continuing to maintain a relationship  
9 with the NRA through sponsorships or partnerships, including paid membership in the NRA.

10 66. Defendants’ intentional actions have resulted and will result in significant damages  
11 to the NRA and its members and supporters, including but not limited to deprivation of  
12 constitutional rights, reputational harm, and loss of revenues.

13  
14 67. The NRA is also entitled to an award of attorneys’ fees and costs pursuant to 42  
15 U.S.C. § 1988.

16 68. In addition to the above-described damages, absent an injunction against  
17 Defendants, the NRA, its members and supporters will suffer irrecoverable loss and irreparable  
18 harm if the members and supporters are unable to obtain government contracts because of their  
19 constitutionally-protected rights, and the NRA is unable to continue its First Amendment rights to  
20 advocate for Second Amendment freedoms due to Defendants’ actions. Accordingly, the NRA  
21 seeks an order preliminarily and permanently enjoining Defendants—including their officers,  
22 agents, servants, employees, and all persons in active concert or participation with them who  
23 receive actual notice of the injunction— from any enforcement of, or from taking any official  
24 action pursuant to, the Resolution.  
25  
26  
27  
28

1 **C. Count Three: Violation Of The NRA’s Right To Freedom**  
2 **Of Association Protected By The First And Fourteenth**  
3 **Amendment Under 42 U.S.C. § 1983 (As To All Defendants).**

4 69. The NRA repeats and re-alleges each and every allegation in the preceding  
5 paragraphs as though fully set forth herein.

6 70. The First Amendment, which applies to Defendants by operation of the Fourteenth  
7 Amendment, protects every citizen’s right to engage in expressive association for the advancement  
8 of beliefs and ideas.

9 71. The NRA and its members and supporters associate for the purpose of engaging in  
10 political advocacy advancing the Second Amendment rights of all Americans. In order to meet the  
11 NRA’s first “Purpose[] and Objective[]” contained in its bylaws—“[t]o protect and defend the  
12 Constitution of the United States”—the NRA and its members engage in letter-writing campaigns,  
13 peaceable public gatherings, and other grassroots “lobbying” activities.

14 72. Defendants’ actions—including but not limited to the passage of the Resolution—  
15 are, in effect, limiting the NRA’s and its members and supporters’ ability to engage in political  
16 advocacy and potentially in the NRA’s ability to continue to operate as an ongoing entity.

17 73. Defendants’ actions were taken to specifically target the NRA’s and its members  
18 and supporters’ right to associate and express their political beliefs in order to banish pro-Second  
19 Amendment views from public discourse.

20 74. The NRA’s interest in associating to advance its political beliefs, along with the  
21 beliefs of its members and supporters, significantly outweighs the government’s interest in any  
22 restriction of that association.

23 75. The NRA’s members and supporters include individuals and businesses that  
24 presently have or may seek to obtain contracts with the City and County of San Francisco to  
25 provide goods or services. Under the Resolution, these members and supporters are required to  
26  
27  
28

1 disclose any membership or other relationship with the NRA and are compelled to choose between  
2 maintaining their relationships with the NRA or obtaining government contracts.

3 76. On its face, and as applied or threatened to be applied, the Resolution makes clear  
4 that one of its intentions is to remove the NRA from the public debate over gun-control policy by  
5 reducing the NRA's funding and ability to advocate for Second Amendment rights.  
6

7 77. Defendants, through social media, interviews, on the record comments and  
8 elsewhere, have disparaged the NRA, its members and supporters, and have expressed their  
9 antipathy for the NRA, its members and supporters for the sole reason that they disagree with the  
10 NRA's strong Second Amendment advocacy.

11 78. The Resolution is an unconstitutional abridgement on its face, and as applied or  
12 threatened to be applied, of the NRA's and its members and supporters' affirmative rights to  
13 freedom of association under the First Amendment.  
14

15 79. Defendants' unlawful and intentional actions do not serve a compelling, significant  
16 or legitimate government interest and can be achieved through means significantly less restrictive  
17 of associational freedoms.

18 80. Defendants' intentional actions have resulted and will result in significant damages  
19 to the NRA and its members and supporters, including but not limited to deprivation of  
20 constitutional rights, reputational harm, and loss of revenues.  
21

22 81. The NRA is also entitled to an award of attorneys' fees and costs pursuant to 42  
23 U.S.C. § 1988.

24 82. The NRA does not have an adequate remedy at law for the harm and damage caused  
25 by Defendants' violations of its and its members' constitutional rights of freedom of association.  
26 Absent an injunction against Defendants, the NRA and its members will suffer continued  
27  
28

1 deprivation of constitutional rights and irreparable harm if they are unable to secure government  
2 contracts.

3 83. Accordingly, the NRA seeks an order permanently enjoining Defendants—  
4 including their officers, agents, servants, employees, and all persons in active concert or  
5 participation with them who receive actual notice of the injunction— from any enforcement of, or  
6 from taking any official action pursuant to, the Resolution.  
7

8 **VI.**

9 **DEMAND FOR JURY TRIAL**

10 84. The NRA hereby demands a trial by jury on all issues so triable.

11 **VII.**

12 **REQUEST FOR RELIEF**

13 WHEREFORE the NRA respectfully requests that the Court enter judgment in the NRA's  
14 favor and against Defendants, as follows:  
15

16 a. Declaring, pursuant to 28 U.S.C. § 2201, that Defendants have violated the NRA's  
17 First Amendment rights to free speech and freedom of association under the United States  
18 Constitution;

19 b. Pursuant to 28 U.S.C. § 1651 (a), 42 U.S.C. § 1983, and Rule 65 of the Federal  
20 Rules of Civil Procedure, enjoining Defendants (in their official capacities), as follows:

21 (1) to immediately cease and refrain from engaging in any conduct or activity  
22 which has the purpose or effect of interfering with the NRA's exercise of  
23 the rights afforded to it under the First Amendment of the United States  
24 Constitution;

25 (2) to immediately cease and refrain from engaging in any conduct or activity  
26 which has the purpose or effect of interfering with, terminating, or  
27

1 diminishing any of the NRA's memberships, sponsorships, contracts and/or  
2 business relationships with any persons, business or organizations; and

3 (3) to immediately cease and refrain from any enforcement of, or from taking  
4 any official action pursuant to, the Resolution;

5 c. Granting such other injunctive relief to which the NRA is entitled;

6 d. Awarding the NRA actual damages, including compensatory and consequential  
7 damages, in an amount to be determined at trial;

8 e. Awarding the NRA exemplary or punitive damages;

9 f. Awarding the NRA pre-judgment and post-judgment interest at the highest lawful  
10 rates;

11 g. Awarding the NRA such costs and disbursements as are incurred in prosecuting  
12 this action, including reasonable attorneys' and experts' fees; and

13 h. Granting the NRA such other and further relief as this Court deems just and proper.

14 Dated: September 9, 2019

**GARMAN TURNER GORDON, LLP**

15 By:           /s/ William M. Noall          

16 William M. Noall

17 Gregory E. Garman (*pro hac vice* admission to be filed)

18 Erika Pike Turner (*pro hac vice* admission to be filed)

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CIVIL COVER SHEET

The JS-CAND 44 civil cover sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law, except as provided by local rules of court. This form, approved in its original form by the Judicial Conference of the United States in September 1974, is required for the Clerk of Court to initiate the civil docket sheet. (SEE INSTRUCTIONS ON NEXT PAGE OF THIS FORM.)

I. (a) PLAINTIFFS

(b) County of Residence of First Listed Plaintiff (EXCEPT IN U.S. PLAINTIFF CASES)

(c) Attorneys (Firm Name, Address, and Telephone Number)

DEFENDANTS

County of Residence of First Listed Defendant (IN U.S. PLAINTIFF CASES ONLY)

NOTE: IN LAND CONDEMNATION CASES, USE THE LOCATION OF THE TRACT OF LAND INVOLVED.

Attorneys (If Known)

II. BASIS OF JURISDICTION (Place an "X" in One Box Only)

III. CITIZENSHIP OF PRINCIPAL PARTIES (Place an "X" in One Box for Plaintiff and One Box for Defendant)

- 1 U.S. Government Plaintiff 3 Federal Question (U.S. Government Not a Party)
2 U.S. Government Defendant 4 Diversity (Indicate Citizenship of Parties in Item III)

Table with columns PTF, DEF and rows for Citizen of This State, Citizen of Another State, Citizen or Subject of a Foreign Country, Incorporated or Principal Place of Business In This State, Incorporated and Principal Place of Business In Another State, Foreign Nation.

IV. NATURE OF SUIT (Place an "X" in One Box Only)

Large table with columns: CONTRACT, REAL PROPERTY, TORTS, CIVIL RIGHTS, PRISONER PETITIONS, HABEAS CORPUS, OTHER, FORFEITURE/PENALTY, LABOR, IMMIGRATION, BANKRUPTCY, SOCIAL SECURITY, FEDERAL TAX SUITS, OTHER STATUTES.

V. ORIGIN (Place an "X" in One Box Only)

- 1 Original Proceeding 2 Removed from State Court 3 Remanded from Appellate Court 4 Reinstated or Reopened 5 Transferred from Another District (specify) 6 Multidistrict Litigation-Transfer 8 Multidistrict Litigation-Direct File

VI. CAUSE OF ACTION

Cite the U.S. Civil Statute under which you are filing (Do not cite jurisdictional statutes unless diversity):

Brief description of cause:

VII. REQUESTED IN COMPLAINT:

CHECK IF THIS IS A CLASS ACTION UNDER RULE 23, Fed. R. Civ. P.

DEMAND \$

Declaratory/Injunctive Relief

CHECK YES only if demanded in complaint: JURY DEMAND: Yes No

VIII. RELATED CASE(S), IF ANY (See instructions):

JUDGE

DOCKET NUMBER

IX. DIVISIONAL ASSIGNMENT (Civil Local Rule 3-2)

(Place an "X" in One Box Only)

SAN FRANCISCO/OAKLAND

SAN JOSE

EUREKA-MCKINLEYVILLE

DATE

SIGNATURE OF ATTORNEY OF RECORD



## INSTRUCTIONS FOR ATTORNEYS COMPLETING CIVIL COVER SHEET FORM JS-CAND 44

**Authority For Civil Cover Sheet.** The JS-CAND 44 civil cover sheet and the information contained herein neither replaces nor supplements the filings and service of pleading or other papers as required by law, except as provided by local rules of court. This form, approved in its original form by the Judicial Conference of the United States in September 1974, is required for the Clerk of Court to initiate the civil docket sheet. Consequently, a civil cover sheet is submitted to the Clerk of Court for each civil complaint filed. The attorney filing a case should complete the form as follows:

- I. a) Plaintiffs-Defendants.** Enter names (last, first, middle initial) of plaintiff and defendant. If the plaintiff or defendant is a government agency, use only the full name or standard abbreviations. If the plaintiff or defendant is an official within a government agency, identify first the agency and then the official, giving both name and title.
- b) County of Residence.** For each civil case filed, except U.S. plaintiff cases, enter the name of the county where the first listed plaintiff resides at the time of filing. In U.S. plaintiff cases, enter the name of the county in which the first listed defendant resides at the time of filing. (NOTE: In land condemnation cases, the county of residence of the “defendant” is the location of the tract of land involved.)
- c) Attorneys.** Enter the firm name, address, telephone number, and attorney of record. If there are several attorneys, list them on an attachment, noting in this section “(see attachment).”
- II. Jurisdiction.** The basis of jurisdiction is set forth under Federal Rule of Civil Procedure 8(a), which requires that jurisdictions be shown in pleadings. Place an “X” in one of the boxes. If there is more than one basis of jurisdiction, precedence is given in the order shown below.
- (1) United States plaintiff. Jurisdiction based on 28 USC §§ 1345 and 1348. Suits by agencies and officers of the United States are included here.
  - (2) United States defendant. When the plaintiff is suing the United States, its officers or agencies, place an “X” in this box.
  - (3) Federal question. This refers to suits under 28 USC § 1331, where jurisdiction arises under the Constitution of the United States, an amendment to the Constitution, an act of Congress or a treaty of the United States. In cases where the U.S. is a party, the U.S. plaintiff or defendant code takes precedence, and box 1 or 2 should be marked.
  - (4) Diversity of citizenship. This refers to suits under 28 USC § 1332, where parties are citizens of different states. When Box 4 is checked, the citizenship of the different parties must be checked. (See Section III below; **NOTE: federal question actions take precedence over diversity cases.**)
- III. Residence (citizenship) of Principal Parties.** This section of the JS-CAND 44 is to be completed if diversity of citizenship was indicated above. Mark this section for each principal party.
- IV. Nature of Suit.** Place an “X” in the appropriate box. If the nature of suit cannot be determined, be sure the cause of action, in Section VI below, is sufficient to enable the deputy clerk or the statistical clerk(s) in the Administrative Office to determine the nature of suit. If the cause fits more than one nature of suit, select the most definitive.
- V. Origin.** Place an “X” in one of the six boxes.
- (1) Original Proceedings. Cases originating in the United States district courts.
  - (2) Removed from State Court. Proceedings initiated in state courts may be removed to the district courts under Title 28 USC § 1441. When the petition for removal is granted, check this box.
  - (3) Remanded from Appellate Court. Check this box for cases remanded to the district court for further action. Use the date of remand as the filing date.
  - (4) Reinstated or Reopened. Check this box for cases reinstated or reopened in the district court. Use the reopening date as the filing date.
  - (5) Transferred from Another District. For cases transferred under Title 28 USC § 1404(a). Do not use this for within district transfers or multidistrict litigation transfers.
  - (6) Multidistrict Litigation Transfer. Check this box when a multidistrict case is transferred into the district under authority of Title 28 USC § 1407. When this box is checked, do not check (5) above.
  - (8) Multidistrict Litigation Direct File. Check this box when a multidistrict litigation case is filed in the same district as the Master MDL docket. Please note that there is no Origin Code 7. Origin Code 7 was used for historical records and is no longer relevant due to changes in statute.
- VI. Cause of Action.** Report the civil statute directly related to the cause of action and give a brief description of the cause. **Do not cite jurisdictional statutes unless diversity.** Example: U.S. Civil Statute: 47 USC § 553. Brief Description: Unauthorized reception of cable service.
- VII. Requested in Complaint.** Class Action. Place an “X” in this box if you are filing a class action under Federal Rule of Civil Procedure 23. Demand. In this space enter the actual dollar amount being demanded or indicate other demand, such as a preliminary injunction. Jury Demand. Check the appropriate box to indicate whether or not a jury is being demanded.
- VIII. Related Cases.** This section of the JS-CAND 44 is used to identify related pending cases, if any. If there are related pending cases, insert the docket numbers and the corresponding judge names for such cases.
- IX. Divisional Assignment.** If the Nature of Suit is under Property Rights or Prisoner Petitions or the matter is a Securities Class Action, leave this section blank. For all other cases, identify the divisional venue according to Civil Local Rule 3-2: “the county in which a substantial part of the events or omissions which give rise to the claim occurred or in which a substantial part of the property that is the subject of the action is situated.”
- Date and Attorney Signature.** Date and sign the civil cover sheet.